

## Message Text

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ACTION AF-06

INFO OCT-01 EUR-12 EA-07 IO-10 ISO-00 ARA-06 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 AID-05 EB-07 CIEP-01

TRSE-00 STR-04 OMB-01 CEA-01 COME-00 IGA-01 /108 W

----- 034866

R 281834Z OCT 75

FM AMEMBASSY COTONOU

TO SECSTATE WASHDC 7734

INFO AMEMBASSY PARIS

AMEMBASSY SEOUL

USMISSION USUN NY

C O N F I D E N T I A L SECTION 1 OF 2 COTONOU 1629

EO 11652: GDS

TAGS: PFOR, DM, US

SUBJ: MEETING WITH FOREIGN MINISTER ALLADAYE

REF A. COTONOU 1622 B. COTONOU 1570 C. STATE 2443317

D. COTONOU 1521 E. USUN 4607 F. USUN 4529 G. USUN 4797

H. USUN 4795

1. SUMMARY. WHEN FORNMIN ALLADAYE CONVOKED ME OCT 24 RE COTONOU BRIDGE/DAM AID PROJECT, I REVIEWED WITH HIM SECRETARY'S UNGA PROPOSALS FOR STRENGTHENING INTERNATIONAL ECONOMIC ORDER AND MADE COMMENTS RE DISPOSITION OF US PUBLIC AND USG TO RESPOND APPROPRIATELY TO FALSE CHARGES, UNJUST CRITICISM AND ATTACKS ON USG, ITS SPOKESMEN AND US MINORITIES, MADE BY OTHER GOVTS, PARTICULARLY IN INTERNATIONAL FORA. REVIWEED ISSUES OF PUERTO RICO, CAMBODIA AND SOUTH KOREA. I POINTED OUT THAT ATTACKS AGAINST USG AND ITS REPRESENTATIVES WERE BOUND TO HAVE ADVERSE EFFECTS ON BILATERAL RELATIONS. I SAID USG DISAPPOINTED WITH DAHOMEY'S BREAK WITH ROK, WHICH WAS UNHELPFUL TO MAINTENANCE OF PEACE IN EAST ASIA. FORNMIN EXPRESSED DISBELIEF THAT DEVELOPMENTS IN INTERNATIONAL FORA COULD DAMAGE  
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BILATERAL RELATIONS.

2. FORNMIN ASKED ME TO ARRANGE MORE USG AID PROJECTS, SAID "DAHOMAN RELATIONS WITH USSR ARE MUCH WORSE THAN WITH USA" AND PRAISED CHCOM AID.

3. WE WOULD NOT BE SURPRISED IF THERE WERE FURTHER DAHOMAN-INDUCED CONFRONTATIONS WITH US IN MONTHS TO COME, PARTICULARLY AFTER DAHOMEY TAKES OVER A SECURITY COUNCIL SEAT IN JAN. END SUMMARY.

4. AS INDICATED REF A, FORNMIN ALLADAYE CONVOKED ME ON OCT 24 TO MAKE DEMARCHE ON COTONOU BRIDGE/DAM AID PROJECT. HE DID NOT APPEAR TO BE AWARE THAT I HAD REQUESTED APPOINTMENT BY FORMAL NOTE THREE WEEKS EARLIER. I TOOK ADVANTAGE OF OCCASION TO CARRY OUT INSTRUCTIONS CONTAINED REF C, COVER POINTS ALSO TAKEN UP WITH PRES KEREKOU (REF B), AND REVIEW STATE OF BILATERAL RELATIONS.

5. I BEGAN MY OWN PRESENTATION WITH REVIEW OF SEC KISSINGER'S PROPOSALS TO SEVENTH SPECIAL SESSION UNGA FOR STRENGTHENING INTERNATIONAL ECONOMIC ORDER. NOTING THAT ALLADAYE HAD MADE SOME AGREEABLE COMMENTS ON THE PROPOSALS AT THE SEVENTH UNGA SS, I EMPHASIZED THAT USG AGENCIES WORKING STRENUOUSLY TO CARRY FORWARD THE INITIATIVE FOR CONSTRUCTIVE CHANGE, COMMUNIST STATES' DISCLAIMER OF RESPONSIBILITY AND COMMITMENT, AND USG HOPE THAT ALL STATES WILL MAKE CONTRIBUTIONS TO INTERNATIONAL DISCUSSION NOW UNDERWAY.

6. I SAID THAT IN THE COURSE OF MY RECENT US SOJOURN I HAD FOUND A CHANGED MOOD OF PUBLIC AND USG. AMERICAN WAS FED UP WITH FALSE CHARGES, UNJUST CRITICISM, DOUBLE AND TRIPLE STANDARDS OF JUDGMENT AND SHARP ATTACKS ON MAJOR US POLICIES BY COUNTRIES NOT HAVING THE REMOTEST SUBSTANTIVE INTEREST OR EVEN KNOWLEDGE OF THE ISSUES IN QUESTION. THE TIME WAS PAST WHEN WE ACCEPTED SUCH TREATMENT WITH COMPASSIONATE RESIGNATION. GOVTS TREATING US RUDELY SHOULD BE PREPARED FOR APPROPRIATE RESPONSES. ALLADAYE INTIMATED THAT THERE WAS GOOD GROUND FOR MOST CRITICISM OF "CAPITALIST" COUNTRIES; SINCE THIRD WORLD HAD MANY UNSATISFIED DEMANDS, USG SHOULD BE PATIENT AND UNDERSTANDING. DID I HAVE ANY SPECIFIC ISSUES IN

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MIND? I SAID EXAMPLES OF PUERTO RICO, INDOCHINA AND KOREA. HE HAD LITTLE REACTION TO MY SUMMING UP OF PUERTO RICAN ISSUES THAT CUBANS DESERVED TO BE HEARD. HE APPEARED HORRIFIED WHEN I SUGGESTED THAT A MULTI-NATION CAMPAIGN CALLING FOR DAHOMEY TO GRANT INDEPENDENCE TO ITS YORUBAS WOULD BE THE SAME KIND OF CASE. WHEN I SAID US AMAZED BY DAHOMEY'S PERMREP EXALTATION OF COMMUNIST CONQUEST OF INDOCHINA AND RELATED CRITICISM OF USG ON SEPT 25 ALLADAYE RUSHED FORWARD

WITH EXPLANATION THAT AFTER ALL THE POPULAR FORCES OF THOSE COUNTRIES HAD BEEN TRYING TO FREE THEMSELVES FROM CORRUPT CAPITALIST DICTATORSHIPS. HE CITED THE CASE OF CAMBODIA. I ASKED HIM IF HE HAD BEEN READING THE INTERNATIONAL PRESS RE THE REACTION OF SIHANOUK TO THE HORRORS HE OBSERVED IN PHNOM PENH AND THE FLIGHT OF HIS ENTOURAGE TO PARIS INCLUDING THE MAN WHOHAD COME THROUGH COTONOU ONLY A FEW MONTHS AGO TO OBTAIN ASSURANCES OF DAHOMEAN SUPPORT FOR THE NEW CAMBODIAN REGIME. HE HAD NOT. I SAID WE WERE DUMBFOUNDED WHEN SENIOR SPOKESMAN OF COUNTRIES WITH WHICH WE WERE FRIENDLY

PUBLICLY DELCARED THEIR SOLIDARITY WITH COMMUNIST AGGRESSION AND SLAUGHTER.

7. ON AREA ALLADAYE GLEEFULLY SEIZED THE INITIATIVE, URGED USG UNDERSTANDING OF THE RIGHTFUL CAUSE OF PLUCKY LITTLE NORTH KOREAN WHICH WANTED TO REUNIFY WITH ITS MORE POPULOUS, MORE ADVANCED BUT MORE REACTIONARY SOUTHERN BROTHER,BUT COULD NOT DO SO BECAUSE FOREIGN TROOPS WERE PRESENT IN THE SOUTH. I ASKED HIM IF HE KNEW WHAT HAPPENED THE LAST TIME THE US WITHDREW ITS MILITARY FORCES FROM THE SOUTH. HE SAID HE DID NOT KNOW, WHEREUPON I TOLD HIM. I ADDED THAT US HAD PAID DEARLY IN BLOOD TO ENSURE SOUTH KOREAN FREEDOM FROM NORTH KOREAN AGGRESSION. WE WERE ASTOUNDED TO HEAR DAHOMEAN SPOKESMAN AT UNGA SUPPORT NORTH KOREAN POSITION AND DEMAND WITHDRAWAL OF US FORCES, AND THEN, A FEW DAYS LATER, LEARN OF DAHOMEY'S REPUTURE WITH ROK, AN ACTION UNHELPFUL FOR THE MAINTENANCE OF PEACEIN EAST ASIA WHERE WE HAD MADE A MAJOR EFFORT ACROSS THE DECADES TO PREVENT WAR AND DISCOURAGE AGGRESSION. WE HAD NO IDEA THAT THE SUCCESS OF COMMUNIST EXPANSION EFFORTS IN ASIA WERE CONSIDERED SUCH A VITAL DAHOMEAN NATIONAL INTEREST. DEVELOPMENTS SUCH AS THOSE I DESCRIBED, OBSERVED, WERE BOUND TO HAVE NEGATIVE EFFECT ON BILATERAL RELATIONS  
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BETWEEN OUR TWO COUNTRIES. SO WOULD ATTACKS BY SENOR DAHOMEAN SPOKESMEN AGAINST USG AND ITS UN REP, AS WELL AS DAHOMEAN SUPPORT FOR ATTACKS ON MINORITIES IN THE US. ALLADAYE HAD NO RESPONSE OTHER THAN TO EXPRESS DISBELIEF THAT DEVELOPMENTS IN INTERNATIONAL FORA COULD DAMAGE BILATERAL RELATIONS BETWEEN TWO COUNTIRES.  
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INFO OCT-01 EUR-12 EA-07 IO-10 ISO-00 ARA-06 CIAE-00

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C O N F I D E N T I A L SECTION 2 OF 2 COTONOU 1629

8. I SAID THAT ANOTHER FACTOR CONTRIBUTING TO A MODD OF DISAPPOINTMENT AND DISCOURAGEMENT RE DAHOMEY I HAD FOUND IN WASHINGTON WAS THE HARASSMENT OF PERSONNEL INVOLVED IN U.S. PROGRAMS. I HAD BEEN IN WASHINGTON WHEN THE LATEST INCIDENT OCCURRED AND WAS UNABLE TO EXPLAIN IT (THIS INCIDENT INVOLVED

INTERIOR MINISTRY CAPTURE IN AUGUST OF A DAHOMEAN MINISTRY'S STAFF FOR A PEACE CORP SEMINAR, INCLUDING ONE PEACE CORPS EMPLOYEE). FOREIGN MINISTER PLEADED IGNORANCE OF THIS EPISODE SO I BRIEFED HIM ON IT. HE DISMISSED THIS AND EARLIER CASES OF HARASSMENT AS OF LITTLE IMPORTANCE.

9. I SHOWED ALLADAYE THE TEXT OF HIS ARTICLE IN DAHO-EXPRESS SEPTEMBER 29 IN WHICH HE SAID, "THE PRESENT SYSTEM OF TECHNICAL ASSISTANCE, LOANS, ETC....IS USED BY THE INDUSTRIALIZED COUNTRIES TO KEEP US UNDER CONTROL; IN FACT, IT IS A DIABOLIC SYSTEM OF THEFT WHICH WAS BORN AT THE TIME OF SLAVERY." I SAID THAT SINCE MOST OF OUR "COOPERATION" WITH DAHOMEY WAS IN THE FORM OF LOANS HIS GOVERNMENT HAD REQUESTED, AT INTEREST RATES UNAVAILABLE IN THE INTERNATIONAL MONEY MARKET AND FOR THE PURPOSE OF ASSISTING A BROTHER PEOPLE TO DEVELOP ITSELF ECONOMICALLY, I WANTED TO BE

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SURE I UNDERSTOOD WHAT HE WAS SAYING. ALLADAYE, AT FIRST SPEECHLESS, EXPLAINED THAT ONE COULD TELL FROM THE GENERAL

CONTEXT THAT HIS CRITICISM WAS NOT AIMED AT AMERICANS. (NOTE: THE TEXT NEITHER INCLUDES NOR EXCLUDES ANY COUNTRY SPECIFICALLY.) I SUGGESTED THAT HE MAY HAVE BEEN REFERRING TO COMMERCIAL BANS, OF WHICH OUR FIRMS HAD MADE PRACTICALLY NONE HERE. HE REPLIED WITH RELIEF, IN THE AFFIRMATIVE.

10. ON MY WAY OUT, ALLADAYE URGED ME TO ARRANGE MORE AID, SAID WE SHOULD NOT BE DISCOURAGED "BECAUSE DAHOMEAN RELATIONS WITH THE USSR ARE MUCH WORSE THAN WITH THE USA" AND EXPRESSED DISAPPOINTMENT THAT AID FROM OTHER DONORS COULD NOT BE AS GENEROUS AND FAIR AS THAT FROM THE PEOPLE'S REPUBLIC OF CHINA.

11. COMMENT: ALLADAYE'S PRESENCE IN HIS MINISTRY CONFIRMS THAT HE IS NOT UNDER ARREST, AS HAD BEEN RUMOURED FEW DAYS EARLIER (COTONU 1588). NEVERTHELESS, I NOTED IN HIS OFFICE AND AT VARIOUS SOCIAL FUNCTIONS IN LOKOSSA OVER THE WEEKEND THAT HE LACKED

HIS USUAL GOOD SPIRITS AND OUTWARD CONFIDENCE. HIS POSITION HAS BEEN WOBBLY SINCE KEREKOU MURDERED AIKPE. REPORTEDLY HIS WEAKNESS IS DUE TO FACT HE WAS CONSPIRING WITH THE LATTER TO OUST KEREKOU.

12. THE RELATIVELY UNRESPONSIVE REACTIONS OF KEREKOU (REF B) AND ALLADAYE TO POINTS I MADE TO THEM RE FACTORS TENDING TO HAVE ADVERSE EFFECT ON BILATERAL RELATIONS, THE CONTINUING STRIDENT TREND TOWARD LEFTIST EXTREMISM, AND OUR EXPERIENCE WITH THE KEREKOU REGIME TO DATE ALL SUGGEST THAT DAHOMEY WILL CONTINUE TO BE TROUBLESOME FOR U.S. WE BELIEVE DAHOMEY'S CURRENT REVOLUTIONARY LEADERSHIP REMAINS CONVINCED IT CAN GET AWAY WITH ANYTYING IN INTERNATIONAL FORA, WITHOUT RISKING DAMAGE TO BILATERAL RELATIONS WITH US. SINCE DAHOMEY SUCCEEDS TO A SECURITY COUNCIL SEAT IN JANUARY WITH AN AGIT/PROP TYPE AS ITS OCCUPANT, AND ITS RULERS SEEM DETERMINED TO WIN THEIR SPURS WITH THE RADICAL NON-ALIGNED GROUP, WE WOULD NOT BE SURPRISED IF THERE WERE FURTHER DAHOMEAN-INDUCED CONFRONTATIONS WITH THE U.S. IN THE MONTHS TO COME.

13. RE ALLADAYE'S ADMIRATION OF CHINESE AID "PROGRAM", THE PRC HAS DISTINGUISHED ITSELF HERE FOR NOT GIVING AID. IT HAS SEVERAL UNFULFILLED AID PROMISES. IT CHARGES DAHOMEY FOR EXPENSES  
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OF ALL CHINESE PERSONNEL INCLUDING APPARENTLY COOLIES, AS WELL AS FOR ADMINISTRATIVE EXPENSES OF ITS EMBASSY HERE. END COMMENT.

14. THAT PORTION OF OUR CONVERSATION RELATING TO LACK OF PROGRESS IN IDEMNIFYING AMERICAN INTERESTS SEIZED BY DAHOMEAN GOVERNMENT DURING THE PAST YEAR BEING REPORTED SEPTTEL TOMORROW.  
ENGLE

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 28 OCT 1975  
**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
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**Disposition Date:** 28 MAY 2004  
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